

TO Senator Patty Murray, Ranking Member, Senate Health, Education, Labor and

Pensions Committee

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DATE June 14, 2017

SUBJECT Response to Inquiry Concerning the Impact on Other Safety-Net Family Planning

Providers of "Defunding" Planned Parenthood

We are writing in response to your inquiry for additional data on how excluding Planned Parenthood from receiving federal funds would impact other types of safety-net family planning providers, both with regard to the overall family planning safety net and specifically within the network of providers currently supported by the Title X national family planning program.

In order to respond, we have expanded upon the analysis that we conducted in response to your April 7, 2017 request for information concerning the availability of publicly funded contraceptive care to U.S. women, particularly from sites operated by Planned Parenthood and federally qualified health centers (FQHCs).¹ In this analysis, we assume that all the clients seeking contraceptive care who are currently served by Planned Parenthood health centers in each state would be distributed to other types of safetynet family planning centers in the same proportions that contraceptive clients are currently served by each of these other types of centers. We made the same assumptions for the Title X network. Key definitions of terms used in both of our analyses can be found on page 8 of our May 3, 2017 response.

As in our earlier analysis, the information presented here comes from 2015 data published in a recent Guttmacher report² or from special tabulations of those data. These data were obtained through a comprehensive census of the more than 10,000 safety-net health centers that provide contraceptive care in the 50 states and District of Columbia. Data were obtained on the location and numbers of female contraceptive clients served at all sites according to the type of center providing care (FQHC, health department, hospital, Planned Parenthood or other independent site). Health centers are considered safety-net family planning centers if they provide contraceptive care to at least 10 clients each year.

National-level findings are highlighted below; state-level data are detailed in the attached tables.

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¹ Frost JJ and Zolna MR, Response to inquiry concerning the availability of publicly funded contraceptive care to U.S. women, memo to Senator Patty Murray, Senate Health, Education, Labor and Pensions Committee, New York: Guttmacher Institute, May 3, 2017, https://www.guttmacher.org/article/2017/05/guttmacher-murray-memo-2017.

² Frost JJ et al., *Publicly Funded Contraceptive Services at U.S. Clinics*, 2015, New York: Guttmacher Institute, 2017, https://www.guttmacher.org/publicly-funded-contraceptive-services-us-clinics-2015.

What would be the impact on all other types of safety-net family planning providers if they needed to serve the contraceptive clients currently served by Planned Parenthood health centers?

Nationwide, two million (32%) of the 6.2 million contraceptive clients served by safety-net family planning centers are served at Planned Parenthood health centers.

In order to serve all the female contraceptive clients currently served at health centers operated by Planned Parenthood throughout the 50 states and the District of Columbia, other types of safety-net centers would need to increase their client caseload, on average, by 47%. Depending on the make-up of the family planning safety net in each state, this varies from no increase to an increase of more than 200%. Nationwide:

- FQHC sites offering contraceptive care would have to increase their capacity to provide these services by 55%, or an additional one million contraceptive clients.
- Health department sites would have to increase their capacity to provide these services by 26%, or an additional 321,000 contraceptive clients.
- Hospital sites would have to increase their capacity to provide these services by 57%, or an additional 350,000 contraceptive clients.
- Other sites, such as those operated by independent agencies, would have to increase their capacity to provide these services by 57%, or an additional 293,000 contraceptive clients.

What would be the impact on all other types of Title X-funded providers if they needed to serve the contraceptive clients currently served by Title X-funded Planned Parenthood health centers?

Nationwide, 1.6 million (41%) of the 3.8 million contraceptive clients served by Title X–funded providers are served at Planned Parenthood health centers.

In order to serve all the female contraceptive clients currently served by Title X–funded health centers operated by Planned Parenthood throughout the 50 states and the District of Columbia, other types of Title X centers would need to increase their client caseload, on average, by 70%. Depending on the make-up of the Title X–funded network in each state, this varies from no increase to an increase of more than 700%. Nationwide:

- Title X-funded FQHC sites would have to increase their capacity to provide these services by 116%, or an additional 826,000 contraceptive clients.
- Title X–funded health department sites would have to increase their capacity to provide these services by 31%, or an additional 339,000 contraceptive clients.
- Title X-funded hospital sites would have to increase their capacity to provide these services by 77%, or an additional 151,000 contraceptive clients.
- Other Title X-funded sites, such as those operated by independent agencies, would have to increase their capacity to provide these services by 101%, or an additional 257,000 contraceptive clients.

Table 1. Numbers of contraceptive clients served at publicly funded centers, and numbers of additional and total contraceptive clients that would need to be served at non-Planned Parenthood centers to cover caseloads if there were no Planned Parenthood centers, by center type, all by state, 2015

	Contraceptive clients served at publicly funded centers				FQHC sites		Health department sites		
State	Number served at all centers	Number served at Planned Parenthood centers	% served at Planned Parenthood centers	Number of contraceptive clients served in 2015	Number of additional clients if no Planned Parenthood*	Total number of clients if no Planned Parenthood†	Number of contraceptive clients served in 2015	Number of additional clients if no Planned Parenthood*	Total number of clients if no Planned Parenthood†
Alabama	97,950	260	0%	16,860	40	16,910	79,510	210	79,720
Alaska	19,620	3,680	19%	8,800	2,030	10,830	3,560	820	4,380
Arizona	84,210	23,930	28%	31,070	12,330	43,400	11,110	4,410	15,520
Arkansas	55,500	4,600	8%	3,390	310	3,690	47,450	4,290	51,730
California	1,670,630	712,520	43%	600,420	446,510	1,046,930	60,300	44,840	105,140
Colorado	118,240	40,910	35%	36,050	19,070	55,130	26,840	14,200	41,040
Connecticut	78,750	54,740	70%	18,260	41,620	59,870	0	0	0
Delaware	14,490	4,200	29%	3,460	1,410	4,870	5,140	2,100	7,240
District of Columbia	36,410	2,900	8%	31,460	2,720	34,190	0	0	0
Florida	241,480	48,840	20%	65,570	16,620	82,190	124,420	31,540	155,960
Georgia	153,770	5,860	4%	64,110	2,540	66,650	70,320	2,790	73,100
Hawaii	20,900	960	5%	17,380	840	18,220	0	0	0
Idaho	23,020	3,790	16%	5,180	1,020	6,200	12,280	2,420	14,700
Illinois	208,640	52,970	25%	106,560	36,260	142,820	15,120	5,150	20,270
Indiana	78,770	38,750	49%	28,370	27,470	55,840		· ·	2,460
Iowa	52,380	25,050	48%	7,550	6,920	14,470	1,430	1,310	2,750
Kansas	35,800	3,590	10%	6,750	750	7,500	24,420	2,720	27,140
Kentucky	68,260	3,260	5%	21,270	1,070	22,340	39,570	1,980	41,560
Louisiana	67,420	8,260	12%	16,170	2,260	18,430		5,590	45,610
Maine	25,470	7,070	28%	6,940	2,660	9,600	0	0	0
Maryland	100,440	31,750	32%	25,950	12,000	37,950		15,960	50,480
Massachusetts	105,120	19,170	18%	50,860	· ·	62,210		•	0
Michigan	109,940	40,520	37%	26,660	15,560	42,210	24,920	14,550	39,470
Minnesota	90,520	-	56%		· ·	· ·		•	7,130
Mississippi	63,780		0%	,	40	13,220			45,530
Missouri	99,170	35,830	36%	•	12,770	35,330		·	26,270
Montana	24,830	7,720	31%			8,860			5,720
Nebraska	27,720	6,580	24%	9,470		12,420			1,130
Nevada	25,110		36%	2,730		4,280		6,210	17,100
New Hampshire	20,470	8,210	40%	6,990		11,670			0
New Jersey	109,950	59,540	54%		41,940	77,460		·	1,910
New Mexico	58,490	5,810	10%	15,650		17,370			20,480
New York	427,630	144,720	34%	149,090	76,270	225,360			29,050
North Carolina	137,650	19,420	14%	16,950	2,780	19,740			111,440
North Dakota	13,680	0	0%	840	0	840			6,860
Ohio	145,900	68,120	47%	34,080	29,850	63,930			34,680
Oklahoma	89,030	15,160	17%	8,250		9,940			56,330
Oregon	109,970	51,930	47%	23,720	21,220	44,940			48,140
Pennsylvania	226,630		31%	47,590		68,890		_	10,120
Rhode Island	30,260		20%			27,150			0
South Carolina	97,980	2,610	3%	19,280	530	19,800			76,130
South Dakota	13,810	830	6%			4,170			2,660
Tennessee	115,120	7,340	6%	18,680	1,270	19,950			86,880
Texas	411,600	111,690	27%	98,510		135,190			68,550
Utah	46,430	30,750	66%			17,960			7,140
Vermont	18,540	12,960	70%	4,460	10,360	14,820			0
Virginia	93,110	*	16%			12,570			77,810
Washington	130,530	75,180	58%	39,350	53,440	92,790			23,840
West Virginia	57,300	660	1%		420	36,340			14,800
Wisconsin	82,670	43,570	53%		14,800	28,080			10,150
Wyoming	12,690	430	3%	3,680	130	3,810	3,740	130	3,870
Total	6,246,290	1,996,940	32%	1,875,710	1,032,930	2,908,650	1,251,190	320,810	1,571,990

^{*}Number of additional clients that existing clinics would need to serve if there were no Planned Parenthood centers. †Hypothetical total number of clients that existing sites would need to serve if there were no Planned Parenthood centers.

Notes: Counts may not sum to total due to rounding. FQHC=federally qualified health center site that serves at least 10 contraceptive clients.

Table 1 (contd). Numbers of contraceptive clients served at publicly funded centers, and numbers of additional and total contraceptive clients that would need to be served at non-Planned Parenthood centers to cover caseloads if there were no Planned Parenthood centers, by center type, all by state, 2015

		Hospital sites			% increase in non–Planned Parenthood		
	Number of contraceptive clients served	Number of additional clients if no Planned	Total number of clients if no Planned	Number of contraceptive clients served	Number of additional clients if no Planned	Total number of clients if no Planned	contraceptive client caseload if no Planned
State	in 2015	Parenthood*	Parenthood†	in 2015	Parenthood*	Parenthood†	Parenthood centers
Alabama	1,250	0	1,260	60	0	60	0%
Alaska	0	0	0	3,540	820	4,360	23%
Arizona	4,030	1,600	5,620	14,050	5,580	19,630	40%
Arkansas	0	0	0	0	0	0	9%
California	160,040	119,020	279,060	137,370	102,160	239,520	74%
Colorado	8,360	4,420	12,780	6,030	3,190	9,220	53%
Connecticut	5,130	11,700	16,830	630	1,440		228%
Delaware	0	0	0	1,680	690	2,370	
District of Columbia	2,050	180	2,230	0	0	0	9%
Florida	2,440	620	3,060	200	50	250	25%
Georgia	12,280	490	12,770	1,140	50	1,190	4%
Hawaii	550	30	570	2,000	100	2,100	5%
Idaho	1,180	230	1,410	540			
Illinois	24,710	8,410	33,110	9,240	3,140		34%
Indiana	5,570	5,390	10,960	4,770	· ·	9,400	97%
lowa	9,660	8,850	18,510	8,690	7,970	16,660	92%
Kansas	0	0	0	1,010	110	1,130	11%
Kentucky	3,730	190	3,920	400		420	5%
Louisiana	2,870	400	3,270	70	10	80	14%
Maine	2,700	1,040	3,740	8,760			
Maryland	5,720	2,640	8,360	2,490	1,150		46%
Massachusetts	16,700	3,720	20,430	18,380	4,100	· ·	22%
Michigan	15,240	8,900	24,140	2,610			58%
Minnesota	16,370	20,500	36,870	12,080	· ·		
Mississippi	2,670		2,680	*		· ·	
Missouri	13,980	7,910	21,880	9,960	· ·	· ·	57%
Montana	240	110	350	6,810	· ·	· · · · · · · · · · · · · · · · · · ·	45%
Nebraska	1,970	610	2,590	8,830			
Nevada	720	410	1,130	1,630	930	2,560	
New Hampshire	2,650	1,770	4,420	2,630	1,760	1	
New Jersey	5,840	6,890	12,730	8,190	9,670	· ·	118%
New Mexico	4,860	540	5,400	13,680	1,510	· ·	
New York	94,260	48,220	142,480	20,330		1	
North Carolina	4,930	810	5,740	590	100	680	16%
North Dakota	1,220	0	1,220	4,740		4,740	
Ohio	12,160	10,650	22,800	13,020		*	
Oklahoma	1,730	360	2,090	17,100	3,510		
Oregon	3,000	2,690	5,690	5,850	· ·		
Pennsylvania	64,980	29,100	94,080	36,970	16,550		
Rhode Island	1,500	380	1,880	970	250		26%
South Carolina	1,890	50	1,940	90	0	90	3%
South Dakota	110	10	110	6,430	410	· ·	
Tennessee	3,260	220	3,480	4,500	310	*	
Texas	80,650	30,040	110,690	70,740	·	97,090	
Utah	1,340	2,630	3,970	5,830		· ·	
Vermont	580	1,350	1,930	520	1,210		
Virginia	920	170	1,090	1,210		1,440	
Washington	3,060		7,210	2,840			
West Virginia	710	10	720	5,380	60	5,440	1%
Wisconsin	2,500	2,790	5,290	18,470	20,580	39,060	
Wyoming	0	0	0	4,830	170	5,000	4%
Total	612,290	350,210	962,490	510,160	292,680	802,870	47%

^{*}Number of additional clients that existing clinics would need to serve if there were no Planned Parenthood centers. †Hypothetical total number of clients that existing sites would need to serve if there were no Planned Parenthood centers.

Notes: Counts may not sum to total due to rounding. FQHC=federally qualified health center site that serves at least 10 contraceptive clients.

Table 2. Numbers of contraceptive clients served at Title X-funded centers, and numbers of additional and total contraceptive clients that would need to be served at non-Planned Parenthood Title X-funded centers to cover caseloads if there were no Title X-funded Planned Parenthood centers, by center type, all by state, 2015

	Contraceptive clients served at Title X-funded centers				Title X-funded FQHC	sites	Title X-funded health department sites		
State	Number served at all centers	Number served at Planned Parenthood centers	% served at Planned Parenthood centers	Number of contraceptive clients served in 2015	Number of additional clients if no Title X Planned Parenthood*	Total number of clients if no Title X Planned Parenthood†	Number of contraceptive clients served in 2015	Number of additional clients if no Title X Planned Parenthood*	Total number of clients if no Title X Planned Parenthood†
Alabama	86,180	0	0%	7,280	0	7,280	78,900	0	78,900
Alaska	5,290	3,360	64%	0	‡	0	1,290	2,250	3,540
Arizona	31,820	16,750	53%	3,740	4,160	7,900	8,970	9,970	18,950
Arkansas	51,510	4,590	9%	0	‡	0	46,920	4,590	51,510
California	1,014,320	704,630	69%	242,160	550,990	793,150	36,930	84,030	120,960
Colorado	50,280	0	0%	12,970	0	12,970	25,530	0	25,530
Connecticut	46,790	41,330	88%	5,080	38,450	43,520	0	‡	(
Delaware	13,480	4,200	31%	3,130	1,420	4,550	4,670	2,110	6,780
District of Columbia	30,750	0	0%	30,750	0	30,750	0	0	(
Florida	149,950	11,020	7%	19,600	1,550	21,160	119,330	9,460	128,790
Georgia	59,450	0	0%	52,360	0	52,360	170	0	170
Hawaii	19,750	960	5%	16,740	860	17,600	0	#	(
Idaho	12,610	660	5%	0	#	0	11,950	660	12,610
Illinois	119,730	50,340	42%	43,950	31,880	75,830	11,590	8,410	19,990
Indiana	30,750	9,640	31%	13,130	5,990	19,120	750	340	1,090
Iowa	35,970	19,360	54%	2,970	3,470	6,440	1,410	1,640	3,050
Kansas	25,530	1,800	7%	0	‡	0	23,730	1,800	25,530
Kentucky	47,950	3,260	7%	4,890	360	5,240	36,770	2,680	39,450
Louisiana	40,580	0	0%	550	0	550	40,030	0	40,030
Maine	18,200	7,060	39%	2,740	1,740	4,480	0	‡I	(
Maryland	67,410	26,390	39%	9,130	5,870	15,000	31,380	20,190	51,570
Massachusetts	72,150	•		25,430		34,620	-	±	
Michigan	67,250	•	60%	2,640		6,640		35,970	59,700
Minnesota	61,280	•		· ·	±	0			
Mississippi	46,920	· ·		5,010	Ö	5,010			39,540
Missouri	56,540			5,250		8,770	•		21,850
Montana	18,090			3,000		5,240			5,260
Nebraska	22,520	•				8,950			1,210
Nevada	10,310		0%	260		260			10,060
New Hampshire	17,680			5,200		9,700	-	l t	(
New Jersey	82,950	•		· ·	· ·	50,840		2,230	3,100
New Mexico	22,900		0%	3,580		3,580			17,170
New York	275,510			47,010		98,960	•		39,150
North Carolina	111,010			2,630		2,970			108,040
North Dakota	9,620	•	0%	2,000	0	2,370			6,860
Ohio	76,580			1,880	<u> </u>	4,470	•		41,250
Oklahoma	56,290			580		680	*		54,720
Oregon	48,990					16,050	· · · · · · · · · · · · · · · · · · ·		32,950
Pennsylvania	169,700			23,330		37,910			11,360
Rhode Island	25,510	•				24,240		+,370	11,500
South Carolina	73,500	•	0%		5,660	24,240		+	73,500
South Dakota	73,500 7,750		0%	2,900	•	2,900			73,500 2,420
Tennessee	88,420					2,900			85,130
Texas	163,980	•		23,300		28,510	*		40,600
Utah	35,570				5,210	20,510	33,190	7,420	40,000
	35,570 8,200					0			(
Vermont					 	0.040	63.040	3 340	67.050
Virginia	70,320			2,110		2,210	*		67,250
Washington	82,520					35,900			46,190
West Virginia	46,680			27,500	390	27,890			14,600
Wisconsin	30,850				<u> </u>	0	170		800
Wyoming	9,790	0	0%	2,860	0	2,860	2,700	0	2,700
Total	3,827,650	1,581,760	41%	711,550	825,790	1,537,360	1,083,120	339,010	1,422,120

^{*}Number of additional clients that existing clinics would need to serve if there were no Title X–funded Planned Parenthood centers. †Hypothetical total number of clients that existing sites would need to serve if there were no Title X–funded Planned Parenthood centers. ‡In 2015, there were no Title X–funded centers of this type in the state.

*Notes: Counts may not sum to total due to rounding. FQHC=federally qualified health center site that serves at least 10 contraceptive clients.

Table 2 (contd). Numbers of contraceptive clients served at Title X-funded centers, and numbers of additional and total contraceptive clients that would need to be served at non-Planned Parenthood Title X-funded centers to cover caseloads if there were no Title X-funded Planned Parenthood centers, by center type, all by state, 2015

		Title X–funded hospital	sites		% increase in non-Planned		
State	Number of contraceptive clients served in 2015	Number of additional clients if no Title X Planned Parenthood*	Total number of clients if no Title X Planned Parenthood†	Number of contraceptive clients served in 2015	Number of additional clients if no Title X Planned Parenthood*	Total number of clients if no Title X Planned Parenthood†	Parenthood Title X contraceptive client caseload if no Title X Planned Parenthood centers
Alabama	0	0	0	0	0	0	0%
Alaska	0	‡	0	630	1,100	1,740	174%
Arizona	650	720	1,370	1,700	1,890	3,590	111%
Arkansas	0	‡	0	0	‡	0	10%
California	3,050	6,950	10,000	27,550	62,670	90,220	228%
Colorado	6,010	0	6,010	5,780		5,780	
Connecticut	50	360	410	330	2,510	2,840	757%
Delaware	0	±	0	1,480		2,140	
District of Columbia	0	0	0	0	0	0	0%
Florida	0	±	0	0	±	0	8%
Georgia	6,920	0	6,920	0	0	0	0%
Hawaii	550		580	1,490	80	1,570	
Idaho	0	+	0.00	0,400	+	0,070	6%
Illinois	9,210	6,680	15,880	4,650	3,380	8,030	
Indiana	3,310		4,820	3,930		5,720	
	4,740						
lowa	·	5,530	10,270	7,490	8,730	16,220	
Kansas	0	+	2.000	100	+	470	8%
Kentucky	2,870	210	3,080	160	10	170	7%
Louisiana	0	0	0	0	5.000	10.700	0%
Maine	0	‡	0	8,400		13,730	
Maryland	0	‡	0	510		840	
Massachusetts	9,190		12,510	18,370	6,640	25,010	
Michigan	360		900	0	‡	0	152%
Minnesota	14,110		48,370				
Mississippi	810		810	·		1,570	
Missouri	5,600	3,760	9,360	9,900			
Montana	0	‡	0	4,350			
Nebraska	840	350	1,190	7,910	3,260	11,160	
Nevada	0		0	0	0	0	0%
New Hampshire	1,640	1,420	3,060	2,630	2,280	4,910	87%
New Jersey	0	‡	0	8,190	20,820	29,000	254%
New Mexico	0	0	0	2,150	0	2,150	0%
New York	46,990	51,930	98,920	18,270	20,190	38,460	111%
North Carolina	0	‡	0	0	‡	0	13%
North Dakota	0	0	0	2,750	0	2,750	0%
Ohio	0	‡	0	13,020	17,850	30,870	137%
Oklahoma	0	‡	0	760	140	900	18%
Oregon	0	‡	0	0	‡	0	69%
Pennsylvania	40,340	25,220	65,550	33,770	21,110	54,870	63%
Rhode Island	0	‡	0	960		1,270	
South Carolina	0	0	0	0	0	0	0%
South Dakota	80	0	80	2,350	0	2,350	
Tennessee	0	±	0	2,850		2,990	
Texas	38,550	8,620	47,170			47,710	
Utah	0	±	0	5,440		35,530	
Vermont	0	t	0	0	±	0	8
Virginia	100	10	110	710	40	750	5%
Washington	0		. 10 n	80		420	
West Virginia	650	T1	660	3,480			
Wisconsin	030	+	000	5,480 6,440		30,040	
Wyoming	0	+	0	4,230		4,230	
Total	196,61 0	151,430	348,030			511,870	

^{*}Number of additional clients that existing clinics would need to serve if there were no Title X–funded Planned Parenthood centers. †Hypothetical total number of clients that existing sites would need to serve if there were no Title X–funded Planned Parenthood centers. ‡In 2015, there were no Title X–funded centers of this type in the state. §In 2015, there were no non–Planned Parenthood Title X–funded centers in the state.

Notes: Counts may not sum to total due to rounding. FQHC=federally qualified health center site that serves at least 10 contraceptive clients.